

WEINLANDER FITZHUGH

CERTIFIED PUBLIC ACCOUNTANTS & CONSULTANTS

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CLARE/GLADWIN COUNCIL ON AGING
OTHER RESOURCES FUND
GLADWIN, MICHIGAN

FINANCIAL STATEMENTS

<u>DECEMBER 31, 2005</u>

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OFFICES: BAY CITY, CLARE GLADWIN AND WEST BRANCH

**RSM**: McGladrey Network

An Independently Owned Member

### Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

| Locardance with the Statements of the Governmental Accounting Standards Board (GASB) and the Uniform Repolaric Cityles (Instinated Istatements for Counties and Local Units of Government in Michigan by the Michigan Department of Treasury. Dept. OF TREASURY We affirm that:  1. We have complied with the Bulletin for the Audits of Local Units of Government in Michigan as revised.  APR 0 6 2006  2. We are certified public accountants registered to practice in Michigan.  LOCAL AUDIT & FUNDACION (Institute affirm the following. "Yes" responses have been disclosed in the financial statements, including the notes, of in the formaments and recommendations.  LOCAL AUDIT & FUNDACION (Institute applicable box for each item below.  Yes \( \times \) No 1. Certain component units/funds/agencies of the local unit are excluded from the financial statements.  Yes \( \times \) No 2. There are accumulated deficits in one or more of this unit's unreserved fund balances/retained earnings (PA 275 of 1980).  Yes \( \times \) No 3. There are instances of non-compliance with the Uniform Accounting and Budgeting Act (PA. 2 of 1968, at amended).  Yes \( \times \) No 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.  Yes \( \times \) No 5. The local unit has violated the Constitutions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.  The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year as membed (MCL 129.91), or PA. 55 of 1982, as amended (MCL 38.1132)).  Yes \( \times \) No 6. The local unit has been delinquent in distributing tax revenues that were collected for another taxing unit.  The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earner (MCL 129.241).  Yes \( \times \) No 8. The local unit has not adopted an inves | Accountant Signature     | #       | 011      | Pero      | /       | CP                                    | 24        |          |            |           |                |                       | Date 4/       | 151     | 106      |                       |
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| APR   0 6 2006                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | Yes X No                 | 6.      | The lo   | cal unit  | t has   | been de                               | elinque   | nt in di | istributir | ng tax re | venues tha     | at were collec        | ted for a     | anothe  | er taxir | ng unit.              |
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| 12/31/05 2/28/06 3/20/06                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | cordance with t          | he S    | tateme   | nts of    | the     | Governr                               | nental    | Accol    | untina S   | Standard  | s Board (      | (GASB) and            | the <i>Un</i> | iform   | Report   | The Mallatt in        |
| udit Date 10 / 21 / 05   Opinion Date 1/00 / 06   Date Accountant Report Submitted to State:                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |                          |         |          | etatem    | ente    |                                       |           | nit of   | novernm    | nent and  | l rendered     |                       |               |         | ateme    | nte prepared i        |
| ☐ City ☐ Township ☐ Village ☐ Other On Aging Other Resources Fund ☐ Gladwin                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | udit Date                |         |          | <u>_</u>  |         |                                       | 106       | on A     |            |           |                | W                     |               |         | ladw     | 'in                   |
| Local Government Type  Local Government Name Clare/Gladwin Council County                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | ^ ^                      |         |          | <i>c</i>  | 177     | O45                                   | Local G   |          |            |           |                |                       |               |         |          |                       |

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### WEINLANDER FITZHUGH

CERTIFIED PUBLIC ACCOUNTANTS
& CONSULTANTS

February 28, 2006

Independent Auditors' Report

Board of Commissioners Gladwin City Housing Commission Gladwin, Michigan

We have audited the accompanying financial statements of the governmental activities and major fund of Clare/Gladwin Council on Aging – Other Resources Fund, as of and for the year ended December 31, 2005, which collectively comprise the Clare/Gladwin Council on Aging – Other Resources Fund's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Clare/Gladwin Council on Aging – Other Resources Fund's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

The financial statements referred to above do not include the Management Discussion and Analysis, which is required supplementary information and should be included in order to conform with U.S. generally accepted accounting principles.

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OFFICES: BAY CITY, CLARE GLADWIN AND WEST BRANCH

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### WEINLANDER FITZHUGH

Board of Commissioners Gladwin City Housing Commission February 28, 2006 Page 2

In our opinion, except for the effects on the financial statements of the omission described in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and its major fund of Clare/Gladwin Council on Aging – Other Resources Fund as of December 31, 2005, and the respective changes in financial position for the year then ended in conformity with U.S. generally accepted accounting principles.

#### **Required Supplemental Information**

The budgetary comparison schedule as identified in the table of contents is not a required part of the basic financial statements but is supplemental information required by U.S. generally accepted accounting principles and the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.

Weinlander Fetzhugh

## CLARE/GLADWIN COUNCIL ON AGING OTHER RESOURCES FUND Statement of Net Assets

December 31, 2005

|                                                          | ernmental<br>ctivities |
|----------------------------------------------------------|------------------------|
| <u>Assets</u>                                            |                        |
| Cash and cash equivalents                                | \$<br>27,498           |
| Accounts receivable                                      | 807                    |
| Advance to Beaverton Manor                               | 18,000                 |
| Capital assets less accumulated depreciation of \$13,945 | <br>1,304              |
| Total assets                                             | <br>47,609             |
| <u>Liabilities</u>                                       |                        |
| Accounts payable                                         | <br>859                |
| Net Assets                                               |                        |
| Investment in capital assets - net of related debt       | 1,304                  |
| Unrestricted                                             | <br>45,446             |
| Total net assets                                         | <br>46,750             |

# CLARE/GLADWIN COUNCIL ON AGING OTHER RESOURCES FUND Statement of Activities For the Year Ended December 31, 2005

|                                             |                                  |                   | Governmental Activities            |              |   |             |                                   |
|---------------------------------------------|----------------------------------|-------------------|------------------------------------|--------------|---|-------------|-----------------------------------|
| Function/Programs                           | Expenses                         | Program<br>Income | Operating Grants and Contributions | d Grants and |   | Reve<br>Cha | Expense) enue and inges in Assets |
| Governmental activities:<br>Other Resources | \$ 24,208                        | \$ 4,530          | \$ 20,610                          | \$           | 0 | \$          | 932                               |
|                                             | General revenues:                |                   |                                    |              |   |             | 20                                |
|                                             | Interest income Other general re | evenues           |                                    |              |   |             | 29<br>707                         |
|                                             | Change in net assets             |                   |                                    |              |   |             | 1,668                             |
| Net assets at beginning of year             |                                  |                   |                                    |              |   |             | 45,082                            |
| Net assets at end of year                   |                                  |                   |                                    |              |   |             | 46,750                            |

#### Governmental Fund Balance Sheet December 31, 2005

| <u>ASSETS</u>                                                      | Ger | neral Fund              |
|--------------------------------------------------------------------|-----|-------------------------|
| Current Assets Cash Accounts receivable Advance to Beaverton Manor | \$  | 27,498<br>807<br>18,000 |
| Total assets                                                       |     | 46,305                  |
| <u>LIABILITIES</u>                                                 |     |                         |
| Current Liabilities Accrued liabilities                            | \$  | 859                     |
| FUND BALANCE                                                       |     |                         |
| Unrestricted                                                       |     | 45,446                  |
| Total liabilities and fund balance                                 | \$  | 46,305                  |

#### Reconciliation of Balance Sheet of Governmental Fund to the Statement of Net Assets December 31, 2005

Total fund balance - governmental fund

\$ 45,446

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and are not reported in the funds:

Cost of the capital assets Accumulated depreciation \$ 15,249

(13,945)

1,304

Total net assets - governmental activities

\$ 46,750

#### Statement of Revenues, Expenditures and Changes in Fund Balance For the Year Ended December 31, 2005

|                                      | Gen | eral Fund |
|--------------------------------------|-----|-----------|
| Revenues                             |     |           |
| United Way                           | \$  | 12,959    |
| Donations                            |     | 2,285     |
| Medicaid Waiver revenue              |     | 9,716     |
| Interest                             |     | 29        |
| Prescription plans                   |     | 180       |
| Other                                |     | 707       |
| Total revenues                       |     | 25,876    |
| Expenditures                         |     |           |
| Program services                     |     | 15,157    |
| Volunteer expenses                   |     | 1,947     |
| Accounting and legal                 |     | 1,000     |
| Prescription plans                   |     | 144       |
| Other                                |     | 3,715     |
| Total expenditures                   |     | 21,963    |
| Excess of revenues over expenditures |     | 3,913     |
| Fund balance at beginning of year    |     | 41,533    |
| Fund balance at end of year          | \$  | 45,446    |

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Fund to the Statement of Activities

For the Year Ended December 31, 2005

| Net change in fund balance - total governmental fund                                               | \$<br>3,913 |
|----------------------------------------------------------------------------------------------------|-------------|
| Amounts reported for governmental activities in the statement of activities are different because: |             |
| Governmental funds report capital outlays as expenditures;                                         |             |
| in the statement of activities, these costs are allocated                                          |             |
| over their estimated useful lives as depreciation                                                  |             |
| Depreciation expense                                                                               | <br>(2,245) |

Change in net assets of governmental activities \$ 1,668

Notes to Financial Statements
For the Year Ended December 31, 2005

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Clare/Gladwin Council on Aging – Other Resources Fund (Other Resources Fund) conform to U.S. generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by Other Resources Fund.

#### **Reporting Entity**

The Other Resources Fund is used to account for the funds received that are not directly related to the Council on Aging's primary operating funds which are received from the Region VII Area Agency on Aging.

Council on Aging receives various grants through the Region VII Area Agency on Aging. These include grants associated with state and federally funded Senior Support Services and Nutrition Services Programs.

The Other Resources Fund has implemented GASB Statement No. 14, the Financial Reporting Entity and Statement of Michigan Governmental Accounting and Auditing No. 5, which defines the reporting of primary government and component unit activities. The basic criterion for including a governmental department, agency, institution, commission, public authority or other governmental organization in a governmental unit's financial report is the exercise of financial responsibility over such agencies by the governmental unit's elected officials, the selection of the governing authority, the designation of management, or the ability to exert significant influence on operations.

#### Government-wide and Fund Financial Statements

The financial statements of the Other Resources Fund present the financial position and results of operations for only that portion of Council on Aging's activities.

Notes to Financial Statements
For the Year Ended December 31, 2005

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Council on Aging also maintains a general fund. The assets, liabilities, fund balance, revenues, and expenditures of the fund are not included in the accompanying financial statements. The Council on Aging accounts for the planning and providing for social services, nutrition services, and multi-purpose senior center services to the area's senior citizens in Clare and Gladwin Counties, and its separate financial statements can be obtained through Council on Aging. A separate audit has been performed for the Council on Aging. The Director of Council on Aging may be contacted for information on this audit.

The accounts of Other Resources Fund are organized on the basis of a single fund which is considered a separate accounting entity. The operations of the fund are accounted for with a set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures.

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Government activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. All of Other Resources Fund government-wide activities are considered governmental activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting operations or capital requirements of a particular function or segment. Items not properly included among program revenues are reported instead as general revenue.

Separate fund financial statements are provided for the major governmental fund.

Notes to Financial Statements
For the Year Ended December 31, 2005

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Other Resources Fund considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Significant revenues for the Other Resources Fund include United Way, donations, and Medicaid Waiver. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

#### Assets, Liabilities, and Net Assets or Equity

<u>Bank Deposits and Investments</u> – Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

## CLARE/GLADWIN COUNCIL ON AGING OTHER RESOURCES FUND Notes to Financial Statements

### For the Year Ended December 31, 2005

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Receivables – Accounts receivable consist of Medicaid Waiver/POS dollars related to operations for the year ended December 31, 2005. No allowance for doubtful accounts has been included in these statements. If amounts become uncollectible, they will be charged to operations in the period of uncollectibility. The application of this method is not deemed materially different than the allowance method which is prescribed for purposes of U.S. generally accepted accounting principles.

<u>Capital Assets</u> – Capital assets, which includes office equipment are reported in the applicable government-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$1,000 and any asset susceptible to theft. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Equipment is depreciated using the straight-line method over the following useful lives:

**Equipment** 

3-5 years

<u>Use of Estimates</u> – The process of preparing the basic financial statements in conformity with U.S. generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues, and expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

#### Notes to Financial Statements For the Year Ended December 31, 2005

#### **NOTE 2 – BUDGETS**

The State of Michigan adopted a Uniform Budgeting and Accounting Act (Act) applicable to all local governmental entities in the state. The law requires appropriation acts to be adopted for the General Fund and Special Revenue Funds of governments prior to the expenditure of monies in a fiscal year.

The Gladwin City Housing Commission follows these procedures in establishing the budgetary data reflected in financial statements for Other Resources Fund.

- 1. The Council on Aging's Director submits to the Board a proposed budget prior to December 31 of each year. The budget includes proposed expenditures and the means of financing them.
- 2. The proposed budget is discussed at a public meeting and is subsequently approved by the Board.
- 3. The budget is also approved by Gladwin and Clare Counties.
- 4. Budgeted amounts are as originally adopted, or as amended by the Board throughout the year. Individual amendments were not material in relation to the original appropriations. Budgets are adopted to the line item level.
- 5. Appropriations lapse at year-end. These appropriations are re-established at the beginning of the following year.

A comparison of actual results of operations to the budgeted amounts (at the level of control adopted by the Board) for Other Resources Fund is presented as Required Supplemental Information.

## CLARE/GLADWIN COUNCIL ON AGING OTHER RESOURCES FUND Notes to Financial Statements

### For the Year Ended December 31, 2005

#### **NOTE 3 – DEPOSITS AND INVESTMENTS**

State statutes and Other Resources Fund's investment policy authorize the Housing Commission to make deposits in the accounts of federally insured banks, credit unions, and savings and loan associations that have an office in Michigan; the Housing Commission is allowed to invest in U.S. Treasury or Agency obligations, U.S. government repurchase agreements, bankers' acceptances, commercial paper rated prime at the time of purchase that matures not more than 270 days after the date of purchase, mutual funds, and investment pools that are composed of authorized investment vehicles. The Housing Commission's deposits are in accordance with statutory authority.

At year-end, the Management Fund's deposits were reported in the basic financial statements as follows:

Deposits (checking account)

\$ 27,498

#### **Interest Rate Risk**

In accordance with its investment policy, Other Resources Fund will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations.

#### Credit Risk

State law limits investments in commercial paper and corporate bonds to a prime or better rating issued by nationally recognized statistical rating organizations (NRSROs). As of December 31, 2005, Other Resources Fund had no investments.

#### Notes to Financial Statements For the Year Ended December 31, 2005

#### **NOTE 4 – CAPITAL ASSETS**

Capital asset activity of the Other Resources Fund for the current year was as follows:

|                                                 | Beginning Balance | Increases  | Decreases | Ending Balance |
|-------------------------------------------------|-------------------|------------|-----------|----------------|
| Capital assets being depreciated:<br>Equipment  | \$ 15,249         | \$ o       | \$ 0      | \$ 15,249      |
| Less accumulated depreciation for:<br>Equipment | 11,700            | 2,245      | 0         | 13,945         |
| Net capital assets                              | \$ 3,549          | \$ (2,245) | \$ 0      | \$ 1,304       |

#### **NOTE 5 – RISK MANAGEMENT**

Other Resources Fund is a member of a self insurance risk association operating within the State of Michigan pursuant to Act 138, Michigan Public Acts of 1982. The purpose of the association is to administer a risk management fund which protects members with loss protection for general and automobile liability, motor vehicle physical damage and property. Contributions are applied to risk management, underwriting, payment of claims, establishment of loss reserves, and other related expenses.

A member's loss contribution account is charged or credited according to the member's actual loss experience; no obligation is credited for another member's losses. If contributions are in excess of actual expenses and reserves, future contributions are decreased. Credit is extended by the self insurance risk association's joint loss fund to members with losses in excess of contributions. These excess losses are repaid by the member through future contributions.

#### NOTE 6 – ADVANCE TO BEAVERTON MANOR

Advance to Beaverton Manor consists of an unsecured, non-interest bearing amount due from Beaverton Manor Limited Dividend Housing Association for \$18,000 to fund operations.

## Required Supplemental Information Budgetary Comparison Schedule - Other Resources Fund For the Year Ended December 31, 2005

|                                              | Original<br>Budget |         | Final Amended<br>Budget |        | Actual |        | Fina<br>Fa | ances with<br>al Budget<br>vorable<br>favorable) |
|----------------------------------------------|--------------------|---------|-------------------------|--------|--------|--------|------------|--------------------------------------------------|
| Revenues                                     |                    |         |                         |        |        |        |            |                                                  |
| United Way                                   | \$                 | 12,850  | \$                      | 13,680 | \$     | 12,959 | \$         | (721)                                            |
| Donations                                    |                    | 500     |                         | 2,200  |        | 2,285  |            | 85                                               |
| Medicaid Waiver revenue                      |                    | 8,000   |                         | 8,300  |        | 9,716  |            | 1,416                                            |
| Interest                                     |                    | 50      |                         | 30     |        | 29     |            | (1)                                              |
| Prescription plans                           |                    | 5,775   |                         | 0      |        | 180    |            | 180                                              |
| Other                                        |                    | 550     |                         | 700    |        | 707    |            | 7                                                |
| Total revenues                               |                    | 27,725  |                         | 24,910 |        | 25,876 |            | 966                                              |
| <u>Expenditures</u>                          |                    |         |                         |        |        |        |            |                                                  |
| Program services                             |                    | 16,250  |                         | 17,500 |        | 15,157 |            | 2,343                                            |
| Volunteer expenses                           |                    | 2,250   |                         | 2,250  |        | 1,947  |            | 303                                              |
| Accounting and legal                         |                    | 1,000   |                         | 1,000  |        | 1,000  |            | 0                                                |
| Prescription plans                           |                    | 5,775   |                         | 200    |        | 144    |            | 56                                               |
| Other                                        |                    | 3,500   |                         | 3,960  |        | 3,715  |            | 245                                              |
| Total expenditures                           |                    | 28,775  |                         | 24,910 |        | 21,963 |            | 2,947                                            |
| Excess of revenues over (under) expenditures |                    | (1,050) |                         | 0      |        | 3,913  |            | 3,913                                            |
| Fund balance at beginning of year            |                    | 41,533  |                         | 41,533 |        | 41,533 | ·          | 0                                                |
| Fund balance at end of year                  | \$                 | 40,483  | \$                      | 41,533 | \$     | 45,446 | \$         | 3,913                                            |